# UNIT - 5

# Module – 8

# **Budgets & Budgetary Control**

# Topics to be enlighten...

- Introduction Budgets and Budgetary Control
- Meaning and Definition
- Objectives of Budgetary Control
- Advantages of Budgetary Control
- Limitations of Budgetary Control
- Essentials of Effective Budgeting
- Types of Budget
- Cash Budget
- Master Budget
- Fixed and Flexible Budget
- Performance Budgeting (PB)
- Zero Base Budgeting (ZBB)
- Budget Reports
- Practical Problems

# Introduction:

The term 'Budget' appears to have been derived from the French word 'baguette' which means 'little bag', or a container of documents and accounts. A budget is an accounting plan. It is a formal plan of action expressed in monetary terms. It could be seen as a statement of expected income and expenses under certain anticipated operating conditions. It is a quantified plan for future activities – quantitative blue print for action.

Every organization achieves itspurposes by coordinating different activities. For the execution of goals efficient planning of these activities is very important and that is why the management has a crucial role to play in drawing out the plans for its business. Various activities within a company should be synchronized by the preparation of plans of actions for future periods. These comprehensive plans are usually referred to as budgets. Budgeting is a management device used for short-term planning and control. It is not just accounting exercise.

# **Meaning and Definition:**

### **Budget:**

According to CIMA (Chartered Institute of Management Accountants)

UK, a budgetis"A plan quantified in monetary terms prepared and approved prior to a defined period of time, usually showing planned income to be generated and, expenditure to be incurred during the period and the capital to be employed to attain a given objective."

In a view of Keller &Ferrara, "a budget is a plan of action to achieve stated objectives based on predetermined series of related assumptions."

G.A.Welsh states, "a budget is a written plan covering projected activities of a firm for a definite time period."

One can elicit the explicit characteristics of budget after observing the above definitions. They are...

- It is mainly a forecasting and controlling device.
- It is prepared in advance before the actual operation of the company or project.
- It is in connection with adefinite future period.
- Before implementation, it is to be approved by the management.
- It also shows capital to be employed during the period.

# **Budgetary Control:**

Budgetary Control is a method of managing costs through preparation of budgets. Budgeting is thus only a part of the budgetary control. According to CIMA, "Budgetary control is the establishment of budgets relating to the responsibilities of executives of a policy and the continuous comparison of the actual with the budgeted results, either to secure by individual action, the objective of the policy or to provide a basis for its revision."

The main features of budgetary control are:

- Establishment of budgets for each purpose of the business.
- Revision of budget in view of changes in conditions.
- Comparison of actual performances with the budget on a continuous basis.
- Taking suitable remedial action, wherever necessary.
- Analysis of variations of actual performance from that of the budgeted performance to know the reasons thereof.

# **Objectives of Budgetary Control:**

Budgeting is a forward planning. It serves basically as a tool for management control; it is rather a pivot of any effective scheme of control.

G. A. Welsch in his book, 'Budgeting - Profit Planning and Control' has rightly pointed out that 'Budgeting is the principal tool of planning and control offered to management by accounting function.'

The objectives of budgeting may be summarized as follows:

1) Planning: Planning has been defined as the design of a desired future position for an entity and it rests on the belief that the future position can be attained by uninterrupted management action. Detailed plans relating to production, sales, raw-material requirements, labour needs, capital additions, etc. are drawn out. By planning many problems estimated long before they arise and solution can be thought of through careful study. In short, budgeting forces the management to think ahead, to foresee and prepare for the anticipated conditions. Planning is a

constant process since it requires constant revision with changing conditions.

- 2) Co-ordination: Budgeting plays a significant role in establishing and maintaining coordination. Budgeting assists managers in coordinating their efforts so that problems of the businessare solved in harmony with the objectives of its divisions. Efficient planning and business contribute a lot in achieving the targets. Lack of co-ordination in an organization is observed when a department head is permitted to enlarge the department on the specific needs of that department only, although such development may negatively affect other departments and alter their performances. Thus, co-ordination is required at all vertical as well as horizontal levels.
- 3) Measurement of Success:Budgets present a useful means of informing managers how well they are performing in meeting targets they have previously helped to set. In many companies, there is a practice of rewarding employees on the basis of their accomplished low budget targets or promotion of a manager is linked to his budget success record. Success is determined by comparing the past performance witha previous period's performance.
- **4) Motivation:**Budget is always considered useful tool for encouraging managers to complete things in line with the business objectives. If individuals have intensely participated in

the preparation of budgets, it acts as a strong motivating force to achieve the goals.

- 5) Communication: A budget serves as a means of communicating information within a firm. The standard budget copies are distributed to all management peoplethat provides not only sufficient understanding and knowledge of the programmes and guidelines to be followed but also gives knowledge about the restrictions to be adhered to.
- 6) Control: Control is essential to make sure that plans and objectives laid down in the budget are being achieved. Control, when applied to budgeting, as asystematized effort is to keep the management informed of whether planned performance is being achieved or not.

# **Advantages of Budgetary control:**

In the light of above discussion one can see that, coordination and control help the planning. These are the advantages of budgetary control. But this tool offer many other advantages as follows:

- 1. This system provides basic policies for initiatives.
- 2. It enables the management to perform business in the most professional manner because budgets are prepared to get the optimum use of resources and the objectives framed.
- 3. It ensures team work and thus encourages the spirit of support and mutual understanding among the staff.

- 4. It increases production efficiency, eliminates waste and controls the costs.
- 5. It shows to the management where action is needed to remedy a position.
- 6. Budgeting also aids in obtaining bank credit.
- 7. It reviews the presentsituation and pinpoints the changes which are necessary.
- 8. With its help, tasks such as like planning, coordination and control happen effectively and efficiently.
- 9. It involves an advance planning which is looked upon with support by many credit agencies as a marker of sound management.

# **Limitations of Budgetary control:**

- It tends to bring about rigidity in operation, which is harmful. As budget estimates are quantitative expression of all relevant data, there is a tendency to attach some sort of rigidity or finality to them.
- It being expensive is beyond the capacity of small undertakings.
   The mechanism of budgeting system is a detailed process involving too much time and costs.
- 3. Budgeting cannot take the position of management but it is only an instrument of management. 'The budget should be considered not as a master, but as a servant.' It is totally misconception to think that the introduction of budgeting alone is enough to ensure success and to security of future profits.

- 4. It sometimes leads to produce conflicts among the managers as each of them tries to take credit to achieve the budget targets.
- 5. Simple preparation of budget will not ensure its proper implementation. If it is not implemented properly, it may lower morale.
- The installation and function of a budgetary control system is a costly affair as it requires employing the specialized staff and involves other expenditure which small companies may find difficult to incur.

# **Essentials of Effective Budgeting:**

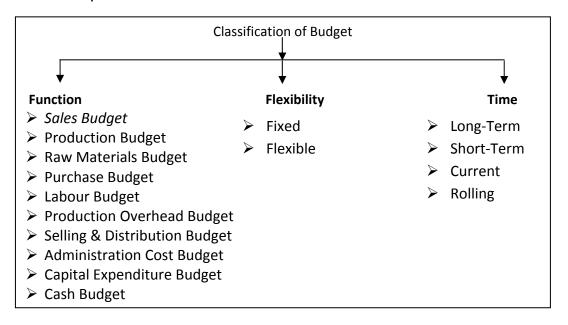
- 1) Support of top management: If the budget structure is to be made successful, the consideration by every member of the management not only is fully supported but also the impulsion and direction should also come from the top management. No control system can be effective unless the organization is convinced that the management considers the system to be important.
- 2) Team Work: This is an essential requirement, if the budgets are ready from "the bottom up" in a grass root manner. The top management must understand and give enthusiastic support to the system. In fact, it requires education and participation at all levels. The benefits of budgeting need to be sold to all.
- **3) RealisticObjectives:** The budget figures should be realistic and represent logically attainable goals. The responsible executives should agree that the budget goals are reasonable and attainable.

- 4) Excellent Reporting System: Reports comparing budget and actual results should be promptly prepared and special attention focused on significant exceptions i.e. figures that are significantly different from expected. An effective budgeting system also requires the presence of a proper feed-back system.
- 5) Structure of Budget team: This team receives the forecasts and targets of each department as well as periodic reports and confirms the final acceptable targets in form of Master Budget.

  The team also approves the departmental budgets.
- 6) Well defined Business Policies: All budgetsreveal that the business policies formulated by the higher level management. In other words, budgets should always be aftertaking into account the policies set for particular department or function. But for this purpose, policies should be precise and clearly defined as well as free from any ambiguity.
- 7) Integration with Standard Costing System: Where standard costing system is also used, it should be completely integrated with the budget programme, in respect of both budget preparation and variance analysis.
- 8) Inspirational Approach: All the employees or staff other than executives should be strongly and properly inspired towards budgeting system. Human beings by nature do not like any pressure and they dislike or even rebel against anything forced upon them.

# **Classification of Budget:**

The extent of budgeting activity varies from firm to firm. In a smaller firm there may be a sales forecast, a production budget, or a cash budget. Larger firms generally prepare a master budget. Budgets can be classified into different ways from different points of view. The following are the important basis for classification:



## **Functional Classification:**

#### **SALES BUDGET:**

The sales budget is an estimate of total sales which may be articulated in financial or quantitative terms. It is normally forms the fundamental basis on which all other budgets are constructed. In practice, quantitative budget is prepared first then it is translated into economic terms. While preparing the Sales Budget, the Quantitative Budget is generally the starting point in the operation of budgetary control because sales become, more often than not, the principal budget factor. The factor to be consider in forecasting sales are as follows:

- > Study of past sales to determine trends in the market.
- Estimates made by salesman various markets of company products.
- > Changes of business policy and method.
- ➤ Government policy, controls, rules and Guidelines etc.
- Potential market and availability of material and supply.

#### **PRODUCTION BUDGET:**

The production budget is prepared on the basis of estimated production for budget period. Usually, the production budget is based on the sales budget. At the time of preparing the budget, the production manager will consider the physical facilities like plant, power, factory space, materials and labour, available for the period. Production budget envisages the production program for achieving the sales target. The budget may be expressed in terms of quantities or money or both. Production may be computed as follows: Units to be produced = Desired closing stock of finished goods + Budgeted sales – Beginning stock of finished goods.

### **PRODUCTION COST BUDGET:**

This budget shows the estimated cost of production. The production budget demonstrates thecapacity of production. These capacities of production are expressed in terms of cost in production cost budget. The cost of production is shown in detail in respect of material cost, labour cost and factory overhead. Thus production cost budget is based upon Production Budget, Material Cost Budget, Labour Cost Budget and Factory overhead.

#### **RAW-MATERIAL BUDGET:**

Direct Materials budget is prepared with an intention to determine standard material cost per unit and consequently it involves quantities to be used and the rate per unit. This budget shows the estimated quantity of all the raw materials and components needed for production demanded by the production budget. Raw material serves the following purposes:

- > It supports the purchasing department in scheduling the purchases.
- > Requirement of raw-materials is decided on the basis of production budget.
- It provides data for raw material control.
- ➤ Helps in deciding terms and conditions of purchase like credit purchase, cash purchase, payment period etc.

It should be noted that raw material budget generally deals with only the direct materials whereas indirect materials and supplies are included in the overhead cost budget.

### **PURCHASE BUDGET:**

Strategic planning of purchases offers one of the most importantareas of reduction cost in many concerns. This will consist of direct and indirect material and services. The purchasing budget may be expressed in terms of quantity or money.

The main purposes of this budget are:

➤ It designates cash requirement in respect of purchase to be made during budget period; and

➤ It is facilitates the purchasing department to plan its operations in time in respect of purchases so that long term forward contract may be organized.

#### **LABOUR BUDGET:**

Human resourcesare highly expensive item in the operation of an enterprise. Hence, likeother factors of production, the management should find out in advance personnel requirements for various jobs in the enterprise. This budget may be classified into labour requirement budget and labour recruitment budget. The labour necessities in the various job categories such as unskilled, semi-skilled and supervisory are determined with the help of all the head of the departments. The labour employment is made keeping in view the requirement of the job and its qualifications, the degree of skill and experience required and the rate of pay.

#### PRODUCTION OVERHEAD BUDGET:

The manufacturing overhead budget includes direct material, direct labour and indirect expenses. The production overhead budget represents the estimate of all the production overhead i.e. fixed, variable, semi-variable to be incurred during the budget period. The reality that overheads include many different types of expenses creates considerable problems in:

1) Fixed overheads i.e., that which is to remain stable irrespective of vary in the volume of output,

- 2) Apportion of manufacturing overheads to products manufactured, semi variable cost i.e., thosewhich are partly variable and partly fixed.
- 3) Control of production overheads.
- 4) Variable overheads i.e., that which is likely to vary with the output.

The production overhead budget engages the preparation of overheads budget for each division of the factory as it is desirableto have estimates of manufacturing overheads prepared by those overheads to have the responsibility for incurring them. Service departments cost are projected and allocated to the production departments in the proportion of the services received by each department.

### **SELLING AND DISTRIBUTION COST BUDGET:**

The Selling and Distribution Cost budget is estimating of the cost of selling, advertising, delivery of goods to customers etc. throughout the budget period. This budget is closely associated to sales budget in the logic that sales forecasts significantly influence the forecasts of these expenses. Nevertheless, all other linked information should also be taken into consideration in the preparation of selling and distribution budget. The sales manager is responsible for selling and distribution cost budget. Naturally, he prepares this budget with the help of managers of sub-divisions of the sales department. The preparation of this budget would be based on the analysis of the market condition by the management, advertising policies, research programs and many other factors. Some companies prepare a

separate advertising budget, particularly when spending on advertisements are quite high.

#### **ADMINISTRATION COST BUDGET:**

This budget includes the administrative costs for non-manufacturing business activities like directors fees, managing directors' salaries, office lightings, heating and air condition etc. Most of these expenses are fixed so they should not be too difficult to forecast. There are semi-variable expenses which get affected by the expected rise or fall in cost which should be taken into account. Generally, this budget is prepared in the form of fixed budget.

#### **CAPITAL- EXPENDITURE BUDGET:**

This budget stands for the expenditure on all fixed assets for the duration of the budget period. This budget is normally prepared for a longer period than the other functional budgets. It includes such items as new buildings, land, machinery and intangible items like patents, etc. This budget is designed under the observation of the accountant which is supported by the plant engineer and other functional managers. At the time of preparation of the budget some important information should be observed:

- > Overfilling on the production facilities of certain departments as revealed by the plant utilization budget.
- ➤ Long-term business policy with regard to technical developments.
- > Potential demand for certain products.

#### **CASH BUDGET:**

The cash budget is a sketch of the business estimated cash inflows and outflows over a specific period of time. Cash budget is one of the most important and one of the last to be prepared. It is a detailed projection of cash receipts from all sources and cash payments for all purposes and the resultants cash balance during the budget. It is a mechanism for controlling and coordinating the fiscal side of business to ensure solvency and provides the basis for forecasting and financing required to cover up any deficiency in cash. Cash budget thus plays avital role in the financing management of a business undertaken.

Cash budget assists the management in determining the future liquidity requirements of the firm, forecasting for business of those needs, exercising control over cash. So, cash budget thus plays a vital role in the financial management of a business enterprise.

### **Function of Cash Budget:**

- It makes sure that enough cash is available when it is required.
- It designates cash excesses and shortages so that steps may be taken in time to invest any excess cash or to borrow funds to meet any shortages.
- It shows whether capital expenditure could be financed internally.
- It provides funds for standard growth.
- It provides a sound basis to manage cash position.

### **Advantages of Cash Budget:**

- **1. Usage of Cash:** Management can plan out the use of cash in accord with the changes of receipt and payment. Payments can be planned when sufficient cash is available and continue the business activity with the minimum amount of working capital.
- **2. Allocation for Capital Investment:** It is dual benefits such as capital expenditure projects can be financed internally and can get an idea for cash availability of capital investment.
- **3. Provision of Excess Funds:** It reveals the availability of excess cash. In this regard management candecide to invest excess funds for short term or long term according to the requirements in the business.
- **4. Pay-out Policy:** This budgetary system may help the management for future pay-out policy in the form of dividend. In case the cash budget liquid position is not favourable, the management may reduce the rate of dividend or maintain dividend amount or skip dividend for the year.
- **5. Provision for acquiring Funds:** It gives the top level management ideas for acquiring funds for a particular time duration and sources to be explored.
- **6. Profitable Use of Cash:**Business person can take decision for the best use of liquidity to make more profitable transaction. It can be used at the time of bulk purchase payments and one get the benefit of discount.

### **Limitation of Cash Budget:**

- **1. Complex Assumption:** Business is full of uncertainties, so it is very difficult to have near perfect estimates of cash receipts and payments, especially for a longer duration. It can be predicted for short duration such as of three to four months.
- 2. Inflexibility: If the finance manager fails to show flexibility in implementing the cash budget, it will incur adverse effects. If the manager follows strictly adheres to the estimates of cash inflow it may negatively result in losing customers. Likewise, loyalty in payments may lead to deterioration of liquid position.
- **3. Costly:**Application of this technique necessitates collecting of statistical information from various sources and expert personnel in operation research would be the costliest deal. It becomes expensive which may not be affordable to small business houses. In addition, finding out experts is not always possible. In this situation the long term predictions do not prove correct.

#### Methods:

- 1. Receipt and payment: It is most popular and is universally used for preparing cash budget. The assumption of statistical data is arrived at calculated on the basis of requirements like monthly, weekly or fortnightly. On account of elasticity, this method is used in forecasting cash at different time periods and thus it helps in controlling cash distributions.
  - (a) Cash receipts from customers are based on sales forecast. The term of sale, lag in payment etc., are generally taken into consideration.

- (b) Cash receipts from other sources, such as dividends and interest on trade investment, rent received, issue of capital, sale of investment and fixed assets.
- (c) Cash requirements for purchase of materials, labour and salary cost and overhead expenses based on purchasing, personnel and overhead budgets.
- (d) Cash requirements for capital expenditure as per the capital expenditure budget.
- (e) Cash requirements for other purposes such as payment of dividends, income-tax liability, fines and penalties.
- (i)Estimating Cash Receipts: Generally main sources of cash receipts are sales, interest and dividend, sales of assets and investments, capital borrowings etc. The Company estimates time-lag on the basis of past experience of cash receipts on credit sales while cash sales can be easily determined.
- (ii) Estimating Cash Payments: It can be decided on the basis of various operating budgets prepared for the payment of credit purchase, payment of labour cost, interest and dividend, overhead charges, capital investment etc.
- 2. Adjusted Profit and Loss Account: This method is based on cash and non-cash transactions. This method estimates closing cash balance by converting profit into cash. The hypothesis of this method is that the earning of profit brings equal amount of cash into the business. The net profit shown by profit and loss account does not signify the actual cash flow into the business. This also leads to another assumption, that is the business will remain static, i.e. there will be no wearing out or increase

- of assets and changes of working capital so that the total cash on hand for the business would be equal to the profit earned.
- 3. Budgeted Balance Sheet Method: This method looks like the Adjusted Profit and Loss Account method only, except that in this method a Balance Sheet is projected and in that method Profit and Loss Account is adjusted. In this method Balance Sheet is prepared with the projected amount of all assets and liabilities except cash at the end of budget period. The cash balance will find out balancing amount. If assets side is higher than liability side it would be the bank overdraft while liability side is higher than assets side it gives bank balance. This method is used by the stable business houses.
- 4. Working Capital Differential Method: It is based on the estimate of working capital. It begins with the opening working capital and is added to or deducted from any changes made in the current assets except cash and current liabilities. At the end of the budget period balance shows the real cash balance. This method is quite similar to the Balance Sheet method.

## **Model of Cash Budget**

Particular	January	February	March
Opening Balance	-	-	-
Add: Receipts:			
Cash Sales	-	-	-
Receipts from Debtors	-	-	-
Interest and Dividend	-	-	-
Sale of fixed assets	-	-	-
Sale of Investments	-	-	-
Bank Loan	-	-	-
Issue Shares & Debenture	-	-	-
Others	-	-	-
Total Receipts (A)	-	-	-
Less: Payments			
Cash Purchases	-	-	-
Payment to creditors	-	-	-
Salaries & wages	-	-	-
Administrative expenses	-	-	-
Selling expenses	-	-	-
Dividend payable	-	-	-
Purchase of Fixed Assets	-	-	-
Repayment of Loan	-	-	-
Payment of taxes	-	-	-
Total Payments (B)	-	-	-
Closing Balance (A - B)	-	-	-

### **FIXED AND FLEXIBLE BUDGET:**

#### 1. FIXED BUDGET:

A fixed budget is prepared for one level of output and one set of condition. This is a budget in which targets are tightly fixed. It is known as a static budget. According to CIMA, "A budget which is designed to remain unchanged irrespective of the level of the activity attained." It is firm and prepared with the assumption that there will be no change in the budgeted level of motion. Thus, it does not provide room for any modification in expenditure due to the change in the projected conditions and activity. Fixed budgets are prepared well in advance.

This budget is not useful because the conditions go on the changing and cannot be expected to be firm. The management will not be in a position to assess, the performance of different heads on the basis of budgets prepared by them because to the budgeted level of activity. It is hardly of any use as a mechanism of budgetary control because it does not make any difference between fixed, semi-variable and variable costs and does not provide any space for alteration in the budgeted figures as a result of change in cost due to change in the level of activity. Fixed budget can be revised in the light of changing situations, yet the rigidity and control over costs and expenses would be lost in such cases. Fixed budgets should be prepared only where sales, production and costs can be accurately estimated.

#### 2. FLEXIBLE BUDGET:

This is a dynamic budget. In comparison with a fixed budget, a flexible budget is one "which is designed to change in relation to the level of activity attained." The underlying principle of flexibility is that a budget is of little use unless cost and revenue are related to the actual volume of production. The statistics range from the lowest to the highest probable percentages of operating activity in relation to the standard operating performance. Flexible budgets are a part of the feed advance process and as such are a useful part of planning. An equally accurate use of the flexible budgets is for the purposes of control.

Flexible budgeting has been developed with the objective of changing the budget figures so that they may correspond with the actual output achieved. It is more sensible and practical, because changes expected at different levels of activity are given due consideration. Thus a budget might be prepared for various levels of activity in accord with capacity utilization.

Flexible budget may prove more useful in the following conditions:

- Where the level of activity varies from period to period.
- Where the business is new and as such it is difficult to forecast the demand.
- Where the organization is suffering from the shortage of any factor of production. For example, material, labour, etc. as the level of activity depends upon the availability of such a factor.
- ➤ Where the nature of business is such that sales go on changing.

- Where the changes in fashion or trend affects the production and sales.
- Where the organization introduces the new products or changes the patterns and designs of its products frequently.
- Where a large part of output is intended for the export.

### **Uses of Flexible Budget:**

In flexible budgets numbers are adjustable to any given set of operating conditions. It is, therefore, more sensible than a fixed budget which is true only in one set of operating environment.

Flexible budgets are also useful from the view point of control. Actual performance of an executive should be compared with what he should have achieved in the actual circumstances and not with what he should have achieved under quite different circumstances. At last, flexible budgets are more realistic, practical and useful. Fixed budgets, on the other hand, have a limited application and are suited only for items like fixed costs.

### **Preparation of a Flexible Budget**

The preparation of a flexible budget requires the analysis of total costs into fixed and variable components. This analysis of course is, not unusual to the flexible budgeting, is more important in flexible budgeting then in fixed budgeting. This is so because in flexible budgeting, varying levels of output are considered and each class of overhead will be different for each level. Thus the flexible budget has the following main distinguishing features:

✓ It is prepared for a range of activity instead of a single level.

✓ It provides a dynamic basis for comparison because it is automatically related to changes in volume.

The formulation of a flexible budget begins with analyzing the overhead into fixed and variable cost and determining the extent to which the variable cost will vary within the normal range of activity. In a simple equation form it could be put as:

Y=a+bx and it is illustrated as below:

Cost	Flexible budget		Y = a + b x
Fixed	Rs.5000	+	Rs. 0(x)
Variable	Rs.0	+	Rs.2.5(x)
Semi-Variable	Rs.500	+	Rs.1.0(x)
	Rs.5500	+	Rs.3.5(x)

There are two methods of preparing such a budget:

(i) Formula Method / Ratio Method: This is also known as the Budget Cost Allowance Method. In this method the budget should be prepared as follows:

### (a)Before the period begins:

- ✓ Budget for a normal level of activity,
- ✓ Segregate into fixed and variable costs,
- ✓ Compute the variable cost per unit of activity

### (b)At the end of the period:

- ✓ Ascertain the actual activity
- ✓ Compute the variable cost allowed for this level, add the fixed cost to give the budget cost allowance.

The whole process is expressed in the formula:

Allowed cost = Fixed cost + (Actual units of activity for the period)

(Variable cost per unit of activity)

- (ii) Multi-Activity Method: This method involves computing a budget for every major level of activity. When the actual level of activity is known, the allowed cost is found "interpolating" between the budgets of activity levels on either side.
  - ✓ Different levels of activity are expressed in terms of either production units or sales values. The levels of activity are generally expressed in production units or in terms of sales values.
  - ✓ The fixation of the budget cost gives allowance for the budget centres. According to CIMA London, the budget cost allowance means, "the cost which a budget centre is expected to incur during a given period of time in relation to the level of activity attained by the budget centre."
  - ✓ The determination of the different levels of activity for
    which the flexible budget is to be prepared.
  - (3) Graphic Method: In this method, estimates of budget are presented graphically. In this costs are divided into three classes, viz., fixed, variable and semi-variable cost. Values of costs are obtained for different levels of production. These values are signified in the form of a graph.

# **Model of Flexible Budget**

Particulars	Capacity Utilization			
Faiticulais	60%	80%	100%	
1. Prime Cost:				
- Direct Material	-	-	-	
- Direct Labour	-	-	-	
- Direct expenses (if any)	-	-	-	
Total (A)	-	-	-	
2. Variable overheads:				
- Maintenance & repairs	-	-	-	
- Indirect Labour	-	-	-	
- Indirect Material	-	-	-	
- Factory overheads	-	-	-	
- Administrative Overheads	-	-	-	
- Selling & distribution O/H	-	-	-	
Total (B)	-	-	-	
3. Marginal Cost (A + B)	-	-	-	
4. Sales	-	-	-	
5. Contribution ( Sales - MC)	-	-	-	
6. Fixed cost				
- Factory overheads	-	-	-	
- Administrative Overheads	-	-	-	
- Selling & distribution O/H	-	-	-	
Total (C)	-	-	-	
7. Profit or Loss (C- FC)	-	-	-	

## **TIME BUDGET:**

With regard to time, budgets may be classified into four categories:

- (a) Long-term Budget: These budgets are prepared on the basis of long-term projection and portray a long-range planning. These budgets generally cover plans for three to ten years. In this regard it is mostly prepared in terms of physical quantities rather than in monetary values.
- (b) Short-term Budget: In this budget forecasts and plans are given in respect of its operations for a period of about one to five years. They are generally prepared in monetary units and are more specific than long-term budgets.
- (c) Current Budgets: These budgets cover a very short period, may be a month or a quarter or maximum one year. The preparation of these budgets requires adjustments in short-term budgets to current conditions.
- (d) Rolling Budgets: A few companies follow the practice of preparing a rolling or progressive budget. In this case companies prepare the budget for a year in advance. A new budget is prepared after the end of each month or quarter for a full year in advance. The figures for the month or quarter which has rolled down are dropped and the statistics for the next month or quarter are added.

## **MASTER BUDGET:**

The master budget is a review budget which combines all functional budgets and it may take the form of Financial Statements at the end of budget period. It is also called the operating budget. It embraces the impact of both operating decisions and financing decisions. It provides the necessary plan for operations during the period when all detailed budgets have been completed. A master budget becomes a principal document for the operations of the industry during the period it covers. Actually, budgets have to be amended several times before the position disclosed by the summary budget is accepted. A master budget is an annual profit plan, which may be broken into months or quarters.

### As a result a master budget is:

- A statement of a company's operating policy for the budget period, and
- A budgeted profit and loss account for the budget period and a balance sheet as at the end the period.

### Merits of the Master Budget:

- A review of all the functional budgets in specific form is available in one report.
- It presents an overall profit position of the organization for the budget.
- It also contains the information regarding the forecast balance sheet.
- It examines the fitness of all the functional budgets

# **Performance Budgeting (PB):**

This term was used for the first time in the United States by the Hoover Commission. In India, Performance Budgeting was first discussed in 1954 during the Lok-Sabah debates. But it was only in 1961 that the government of India issued general orders drawing the attention of the administrative ministries recommendations of the Estimates Committee, and requesting them to consider the issuance of suitable instructions. It was left to the Administrative Reforms Commission to come out with more elaborate emphasis on PB in 1967.Performance budgeting is a budgeting system, which involves the assessment of the performance of the business, and both its specific and overall objectives. It gives clarity about organizational objectives and provides an exact direction to each employee in the business.

### Meaning:

The term performance implies results or outputs. 'A performance budget is one which presents the purposes and objectives for which funds are required, the costs of the programmes proposed for achieving those objectives, and quantitative data measuring the accomplishments and work performed under programme. Thus, PB is a technique of presenting budgets for costs and revenues in terms of functions, programmes and activities and correlating the physical and financial aspects of the individual items comprising the budget.

As per the National Institute of Bank Management, PB technique is, "the process of analyzing, identifying, simplifying and

crystallizing specific performance objectives of a job to be achieved over a period in the framework of the organizational objectives, the purpose and objectives of the job. The technique is characterized by its specific direction towards the business objectives of the organization." As a result, performance budget accentuates the execution of specific goals over a period of time.

Steps in PerformingBudgeting (PB):

- ✓ Establishment of performance targets
- ✓ Establishment of responsibility centre
- ✓ Estimating financial requirements
- ✓ Comparison of actual with budgeted performance
- ✓ Reporting and action

The Report of the ARC uses the following terms in an integrated sequence:

Function <del>Programme Activity Project →</del>

# **Zero Base Budgeting:**

The 'Zero-Base' refers to a 'nil-budget' as the starting point. It starts with a presumption that the budget for the next period is 'zero' until the demand for a function, process, or project is not justified for single penny. The assumption is that without such justification, no expenditure will be allowed. In effect, each manager or functional head is required to carry out cost-benefit analysis of each of the activities, etc. under his control and for which he is responsible.

The method of ZBB suggests that the business should not only make decision about the proposed new programmes but it should also, regularly, review the suitability of the existing programmes. This approach of preparing a budget is called incremental budgeting since the budget process is concerned mainly with the increases or changes in operations that are likely to occur during the budget period.

This method for the first time was used by the Department of Agriculture, U.S.A. in the 19<sup>th</sup> century. Other State Governments of the U.S.A. found this method helpful and so almost all the states took deep interest in the ZBB method. A number of states of America use this technique even today. The ICAI has brought out a research in the form of a monograph showing the application of the ZBB method that worries in tandem with the concerns for national environment and its requirements. In India, however, the ZBB approach has not been fully accepted and actualized.

"ZBB is a management tool, which provides a systematic method for evaluating all operations and programmes, current or new, allows for budget reductions and expansions in a rational manner and allows re-allocation of sources from low to high priority programmes."

- David Lieninger

ZBB is a planning, resource allocation and control tool. It, however, presupposes that

(a) There is an efficient budgeting system within the enterprise.

- (b) Managers can develop quantitative measures for use in performance evaluation.
- (c) Among the new suggestions and programmes, along with old ones are put to a strict scrutiny.
- (d) Funds are diverted from low-priority suggestions to high priority suggestions.

### **Procedure of Zero-base Budgeting:**

- (1) Determination of the objective: This is an initial step for determining the objective to introduce ZBB. It may result into the decreased cost in personnel overheads ordebunk the projects which do not fit in the business structure or which are not likely to help accomplish the business objectives.
- (2) Degree at the ZBB is to be introduced: It is not possible every time to evaluate every activity of the whole business. After studying the business structure, the management can decide whether ZBB is to be introduced in all areas of business activities or only in a few selected areas on the trial basis.
- (3) Growth of Decision units: Decision units submit their data as to which cost benefit analysis should be done in order to arrive at a decision that helps them decide to continue or abandon. It could be a functional department, a programme, a product-line or a sub-line. Here the decision units exist independent of all the other units so that when the cost

- analysis turns unfavourable that particular unit could be closed down.
- (4) Growth of Decision packages:Decision units are to be identified for preparing data relating to the proposals to be included in the budget,concerned manager analyzes the activities of his or her own decision units. His job is to consider possible different ways to fulfill objectives. The size of the business unit and the volume of goods it deals with determine the number of decision units and packages. The decision package has to contain all the information which helps the management in deciding whether the information is necessary for the business, what would be the estimated costs and benefits expected from it.
- (5) Assessment and Grading of decision packages: These packages invented and formulated are submitted to the next level of responsibility within the organization for ranking purposes. Ranking basically decides as to whether or not to include the proposals in the budget. The management ranks the different decision packages in the order from decreasing benefit or importance to the organization. Preliminary ranking is done by the unit manager himself and for the further review it is sent to the superior officers who consider overall objectives of the organization.
- (6) Allotment of money through Budgets: It is the last step engaged in the ZBB process. According to the cost benefit

analysis and availability of the funds management has ranks and thereby a cut-off point is established. Keeping in view reasonable standards, the approved designed packages are accepted and others are rejected. The funds are then allotted to different decision units and budgets relating to each unit are prepared.

### **Advantages:**

- ✓ ZBB rejects the attitude of accepting the current position in support of an attitude of inquiring and testing each item of budget.
- ✓ It helps improve financial planning and management information system through various techniques.
- ✓ It is an educational process and can promote a management team of talented and skillful people who tend to promptly respond to changes in the business environment.
- ✓ It facilities recognition of inefficient and unnecessary activities and avoid wasteful expenditure.
- ✓ Cost behavior patterns are more closely examined.
- ✓ Management has better elasticity in reallocating funds for optimum utilization of the funds.

### **Disadvantages:**

- ✓ It is an expensive method as ZBB incurs a huge cost every in its preparation..
- ✓ It also requires high volume of paper work,hence sometimes it becomes a tedious job.
- ✓ In ZBB there is a danger of emphasizing short-term benefits at the expenses of long term ones.

- ✓ This is not a new method for evaluating various alternatives, and
  cost-benefit analysis.
- ✓ The psychological effects can also not be ignored. It holds out high
  hopes as a modern technique, claiming to raise the profitability
  and efficiency of the business.

# **Budgets Reports:**

Ascertaining budget in itself is of no use unless there is a constant flow of budget reports showing assessment of the actual and the budget figures. It should be prepared at regular intervalslike every month showing results of the difference between actual and budgeting figure. The reports should be prepaid in such a way that they establish responsibility for the variances. Reports should also disclose whether or not variances are favourable and that they are controllable.

The contents of the budget report vary according to the need of the managerial level. Reports are prepared in such a way that the concerned manager is directly concerned to be provided with detailed information. As the level grows higher, the amount of detail becomes less although the coverage of the report will widen.

### **Essentials of a Budget Report:**

The following essentials should be kept in view while preparing budget reports:

- ✓ The budget reports should be simple, appropriate and understandable for the concerned person.
- ✓ The report should be presented in time.

- ✓ The report should be precise. However, its accuracy should not be
  at the cost of clarity.
- ✓ The principle of exemption should be utilized, where possible.
- ✓ It should contain only necessary information according to the need of the concerned person.